

1 UNSTABLE SLOPE CRITERIA PROJECT - RESEARCH ALTERNATIVES

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1 ADMINISTRATIVE

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1.1 UNSTABLE SLOPE CRITERIA TWIG MEMBERS

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TWIG Members:		Julie Dieu, Rayonier (CMER Representative)			
		Dan Miller, Earth Systems Institute			
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Rule Context:		WAC 222-16-050			
Forest Practices Rule Group:		Unstable Slopes Rule Group/Mass Wasting Effectiveness Monitoring Program			
FY Budget	2017/18	2018/19	2019/20	2020/21	2021/22
	\$50,000	\$150,000	\$250,000	\$250,000	\$150,000

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1.2 PROBLEM STATEMENT

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It remains unclear whether the unstable slope criteria are “adequate” for identifying features potentially susceptible to slope instability from forest practices. This includes associated hazards as well as sites that should receive review by a Qualified Expert. If the unstable slopes criteria are not adequate, some potentially unstable slopes will not be identified or reviewed and the Forest Practices Rules will not have their intended effect.

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1.3 PURPOSE STATEMENT

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Current criteria for identifying unstable slopes are based on landforms and processes that have relatively high landslide densities, that are influenced by forest practices, and that have the potential for sediment delivery to public resources causing significant adverse impact. The definitions and criteria were developed from field observations, regional research, and watershed-analysis data collected from various sources and methods. Observations of storm-induced landslides that have occurred since the current rules were developed have shown that a sizable proportion of landslides delivering sediment to public resources originate from terrain that does not meet current unstable-slope criteria in rule (WAC 222-16-050 (1)(d)(i)). The results of CMER’s Mass Wasting Effectiveness Monitoring Project (Stewart et al. 2012) indicate that of the 1,147 landslides that were found to directly deliver to public resources following the December 2007 storm, a substantial portion “originated from terrain that did not fit the definition of any named RIL”. Furthermore, the authors state that “Landslides that originated outside of RIL were distributed throughout the study area, and block analysis of the relative occurrence of landslides outside of RIL showed that their occurrence did not appear to be correlated with either precipitation intensity or lithology”. Likewise, as highlighted by the SR 530 landslide that occurred on March 22, 2014, criteria

105 for assessing delivery to public resources or risks to public safety may need reassessment.¹ In their final report to
106 Governor Inslee (2014), members of the SR 530 Landslide Commission recommended as a critical first step to
107 “incorporate landslide hazard, risk, and vulnerability assessments into land-use planning, and to expand and refine
108 geologic and geohazard mapping throughout the state.” This project will help further our understanding of
109 potentially unstable slopes that fall outside current RIL criteria in rule, and therefore increase our ability to more
110 accurately identify and map geohazards.

111 The 2015 CMER Work Plan identifies the Unstable Slope Criteria Project as a lean pilot project directed by the
112 Washington Forest Practices Board. The CMER Work Plan states that the project will evaluate the degree to which
113 the landforms described in the unstable slopes rules and Board Manual identify potentially unstable areas with a
114 high probability of impacting public resources and public safety. The project was intended to evaluate the original
115 Forests & Fish Report Schedule L-1 research topic: “Test the accuracy and lack of bias of the criteria for identifying
116 unstable landforms in predicting areas with a high risk of instability.” In response to the Board’s direction to
117 prioritize this project, in a February 6, 2014 memo, the TFW Policy Committee (Policy) directed CMER to prioritize
118 development and implementation of the project, and wrote that Policy was “particularly interested in the
119 adequacy of the gradient, slope curvature, and probability of delivery criteria.”

120 1.4 CRITICAL QUESTION

121 What modifications to the unstable slopes criteria and delivery-assessment methods would result in more accurate
122 and consistent identification of 1) unstable slopes and landforms, 2) unstable slopes and landforms sensitive to
123 forest-practices-related changes in landslide processes, and 3) locations susceptible to impacts from upslope
124 landslides such that an adverse impact to public resources or a threat to public safety is possible?

125 1.5 OBJECTIVES

126 To evaluate unstable-slopes criteria and recommend specific modifications to the criteria so that RILs and potential
127 for delivery can be identified consistently.

128 2 ADAPTIVE MANAGEMENT CONTEXT

129 Landslides are natural erosional processes, fundamental to the creation and persistence of landscape and habitat
130 features essential to mountain ecosystems. However, landslides also impart significant socioeconomic and
131 environmental costs (Schuster and Highland, 2001). Numerous studies conducted in the Pacific Northwest have
132 shown that activities related to forest management have the potential to increase landslide occurrence
133 (Amaranthus et al., 1985; Dyrness, 1967; Guthrie and Evans, 2004; Jakob, 2000; Ketcheson and Froehlich, 1978;
134 Megahan and Kidd, 1972; Robison et al., 1999; Swanson et al., 1987; Swanson and Dyrness, 1975a) and that
135 sediment delivered by landslides to surface waters has had an adverse effect on water quality and stream habitat
136 (Cederholm and Reid, 1987; Everest et al., 1987; Geertsema and Pojar, 2007; Restrepo et al., 2009).

137 In response to concerns over the impacts of landsliding, the Washington Forest Practices Board (WFPB) adopted
138 new rules in 2001 that contain specific measures designed to reduce management-related influences on landslide

¹ Recent revisions to the Board Manual provide updated guidelines for assessing runoff.

139 occurrence. One performance target for the Washington State Forest Practices Adaptive Management program is
140 to limit landslide occurrence in managed forests to the “natural background” rate. Specific to forest roads,
141 performance targets specify no landslides triggered by new roads and a reduction in the rate of landslide initiation
142 from old roads.²

143 2.1 DEFINITIONS

144 Previous scientific research on landslides has typically focused on factors related to landslide susceptibility and risk.
145 These terms have specific meanings in landslide research and in this document, so these and other important
146 terms are defined below. Following Varnes (1984), and more recently Fell et al. (2008), we use the following
147 definitions.

148 Susceptibility: Susceptibility indicates the potential for landslide impacts to occur, but without any explicit
149 information on the frequency of occurrence. Impacts occur both in areas of landslide initiation, and downslope in
150 areas affected by landslide runout and deposition. Susceptibility can be quantified in terms of the number or area
151 of impacted sites per unit area (e.g., the number of observed landslide scars per unit area, the proportion of
152 channel length occupied by recent debris-flow deposits), which can be translated to the probability of
153 encountering evidence of a landslide impact at any site. For example, the probability that a point randomly chosen
154 on a map falls within a landslide scar can be calculated from the landslide density associated with the location of
155 the point. Measures of susceptibility can be integrated over space to provide relative measures of landslide
156 magnitude – e.g., to create maps in terms of the proportion of landslides found in specific areas.

157 Rate (or frequency): Rate adds a temporal component to susceptibility; it specifies the number of occurrences
158 observed, or expected, over a given period of time. If susceptibility is measured in terms of landslide density,
159 number per square kilometer for example, then rate is measured as number per square kilometer per year. To
160 some degree, rate is implicit in susceptibility. An area with higher landslide rate will have more landslides (per unit
161 time and unit area) than an area with lower density and, thus, will also have higher landslide density (if evidence of
162 landslides persists for the same time in each case). Therefore, variations in measures of susceptibility can indicate
163 variations in landslide rate. However, because landslides are usually triggered by rain storms, and the number of
164 landslides triggered increases with increasing rainfall intensity, landslide rate varies over time depending on the
165 sequence of landslide-triggering storms. Likewise, during any storm event, rainfall intensity varies spatially, so
166 landslide rate and associated density varies over space and time.

167 Hazard: Hazard provides an indication of the potential for impact from a landslide; it indicates the probability that
168 a particular damaging impact occurs at a specific site, or within a specific area, over a specific time. It builds on
169 landslide rate to incorporate information on effects of landslide size, volume, and content on landslide impacts.
170 For example, a large landslide poses greater potential for damage to a building than a small landslide; a landslide
171 containing large boulders poses greater potential for damage to a building than a landslide containing only mud;
172 the potential for damage is greater at a site with landslides every 20 years than at a site with landslides every 200
173 years. Hazard can be quantified in terms of the rate at which landslides of a given type and size occur. For example,
174 hazard can be expressed as the number of landslides > 1000 m³ per square kilometer per year for a specified area.
175 And for a specified stream reach, hazard could be defined by the number of landslides > 1000 m³ depositing in the
176 reach per year.

² http://www.dnr.wa.gov/Publications/fp_am_ffrschedule1.pdf

177 Risk: Risk incorporates the costs incurred by damage from a landslide. In quantitative terms, it is considered the
178 product of hazard and cost. Note that risk and hazard are not necessarily equivalent. A site with a low frequency of
179 landslide occurrence, and hence low hazard, may invoke a high cost – loss of life, for example – so that the risk is
180 high.

181 Probability: In the context of landslides, probability provides a measure of frequency of occurrence, both in space
182 and over time. For example, we may talk about the probability of finding a landslide scar (or two, or three, or any
183 number) within a specified area, or we may specify the probability that a landslide (of any size and type) will occur
184 in any year within a specified area, or the probability that a debris flow will traverse a particular channel cross-
185 section in any year. Quantitative measures of susceptibility and rate can both be specified in terms of probability,
186 but it is important that the details of what the probability refers to be carefully described. Probability can vary
187 from zero to one, with zero indicating that the event cannot happen and one indicating that the event will happen.

188 Likelihood: Although “probability” and “likelihood” are often used interchangeably, in statistics, likelihood
189 indicates the probability of observing a specific quantity or outcome given the parameters under which it occurs or
190 is measured. We can calculate, for example, the likelihood (probability) of observing three heads in five coin
191 tosses, or of getting a seven in throwing a pair of dice. In this context, one could calculate the likelihood that a
192 proposed forest practice will cause movement on a potentially unstable slope and the likelihood for delivery of
193 sediment to a stream if a landslide were to occur. Given the stochastic nature of landslide triggering events, and
194 the large range of specific site conditions that influence landslide occurrence, these calculations must be based on
195 characteristics of any individual site relative to the characteristics of the population of sites where landslides occur.
196 This is the realm of empirical studies, described below.

197 2.2 WASHINGTON’S FOREST PRACTICES RULES

198 The Washington Forest Practices Act was enacted in 1974 and the Forest Practices Rules have undergone
199 numerous changes since that time. In 1999, a diverse group of stakeholders including tribes, forest landowners,
200 state and federal governments, environmental groups, and other interests, wrote the Forests & Fish Report (FFR).
201 The FFR contained strategies for protecting water quality and aquatic and riparian-dependent species on non-
202 Federal forestlands in Washington.³ In 2001, the Washington State Legislature and the Washington Forest
203 Practices Board (WFPB) amended the Forest Practices Act and its corresponding Forest Practices Rules to
204 incorporate recommended changes from the report.

205 The Forest Practices Rules were adopted by the WFPB, and Washington Administrative Code (WAC) 222-10-030
206 requires that the Washington Department of Natural Resources (WDNR) develop policies that minimize
207 management-related increases in the potential for landslides that could deliver sediment or debris to a public
208 resource or threaten public safety. Public resources are defined as water, fish, wildlife, and capital improvements
209 of the state or its political subdivisions (WAC 222-16). The WAC does not specifically define public safety, but a
210 WDNR memo dated 6/13/2014 titled “Review of FPAs with Potential to Affect Unstable Slopes” targets the
211 following: homes, businesses, barns, major public roads, and permanent recreation trails and/or developments as
212 capital improvements related to public safety.

213 Potentially unstable slopes and landforms are defined in WAC 222-16-050 (1)(d)(i). Section 16 of the Board Manual
214 contains guidelines for identifying these features and these guidelines are used by field practitioners (e.g., forest

³ http://www.dnr.wa.gov/Publications/fp_rules_forestsandfish.pdf

215 engineers) and Qualified Experts (QE).⁴ In the Board Manual, unstable slopes and landforms are referred to
216 collectively as Rule-Identified Landforms (RIL).⁵ WAC 222-16-050 requires that road building and timber-harvest
217 activities proposed on RILs that have the potential to deliver sediment or debris to a public resource, and have
218 been field verified by WDNR, be classified so that they receive additional environmental review under the State
219 Environmental Policy Act (SEPA) described by WAC 222-10-030. This review is performed by a QE who must
220 evaluate 1) the likelihood that the activity will cause movement or contribute to further movement of potentially
221 unstable slopes, 2) the likelihood of delivery to a public resource if a landslide occurs, and 3) if delivery might occur
222 in a manner that threatens public safety.

223 WAC 222-24-010 outlines goals for road maintenance and WAC 222-24-050 requires that all forest roads owned by
224 large landowners be improved and maintained to the standards of the WAC by July 1, 2021. To facilitate this, WAC
225 222-24-051 requires that large landowners submit Road Maintenance and Abandonment Plans (RMAP) and annual
226 accomplishment reports thereafter. Specific to the reduction of road-related landslide rates are the increases in
227 stream-crossing culvert sizes, the installation of additional cross-drain culverts, and side-cast pullback of unstable
228 road prisms.

229 2.2.1 RULE-IDENTIFIED LANDFORMS

230 During the FFR negotiations, a review of Washington watershed analyses and other sources (e.g., Benda et al.,
231 1997) indicated that a high proportion of landslides were associated with certain, definable landforms.⁶ Nine
232 watershed analyses were examined as representatives for distinct regions of western Washington (Kiona, East Fork
233 Tilton, Kosmos, Upper Green Sunday, Lester, Willapa Headwaters, Lower North River, Hoko and North Fork
234 Calawah). In these analyses, four specific landforms were found consistently in landslide-prone areas: inner gorges,
235 convergent headwalls, bedrock hollows, and deep-seated landslides.⁷ These four landforms accounted for over
236 82% of the landslides inventoried during the nine watershed analyses (Toth and Dieu, 1998). This value may
237 underrepresent the actual significance of these four landforms in those watershed analyses, because many
238 landslides of the remaining 18% were small and did not deliver sediment to a stream channel (Toth and Dieu,
239 1998).

240 Field-measured ground-surface gradient is an important factor for identifying these landforms. The gradient
241 threshold for landsliding obtained from the watershed analyses was substantiated with additional field
242 measurements from central Washington and Oregon showing that 80% of observed shallow-rapid landslides occur
243 on slopes with gradients of 70% or greater (Dent et al., 1998; Dragovich et al., 1993a). It was noted that these data
244 may not be applicable in the case of deep-seated landslides or in geologic material that is significantly less
245 competent than the geologic formations in the Washington and Oregon studies.

246 Discussions subsequent to Toth and Dieu (1998) led to specific areas of deep-seated landslides (i.e., toes and
247 glacial groundwater recharge areas) being identified, and led to outer edges of meander bends being separated

⁴ Qualified Experts are licensed engineering geologists with demonstrated experience in the forested environment as approved by WDNR (WAC 222-10-030 (5)).

⁵ http://www.dnr.wa.gov/Publications/fp_board_manual_section16.pdf

⁶ These analyses focused on “shallow-rapid” landslides - those involving sudden failure of shallow soils.

⁷ Deep-seated landslides can create large, persistent landforms, including steep headscarp and toe areas prone to shallow landslide occurrence.

248 from more continuous inner gorges. The final set of potentially unstable landforms were briefly identified in
249 Appendix C of the FFR, and were later incorporated into WAC and the Board Manual.

250 The RIL identified in WAC 222-16-050 (1(d)) are:

- 251 A. Inner gorges, convergent headwalls, or bedrock hollows with slopes steeper than 35 degrees (70%);
- 252 B. Toes of deep-seated landslides, with slopes steeper than 33 degrees (65%);
- 253 C. Groundwater recharge areas for glacial deep-seated landslides;
- 254 D. Outer edges of meander bends along valley walls or high terraces of an unconfined meandering stream; or
- 255 E. Any areas containing features indicating the presence of potential slope instability which cumulatively
256 indicate the presence of unstable slopes.

257 Section 16 of the Board Manual contains illustrated guidelines for identifying each of the RIL. Inner gorges are
258 characterized by steep (greater than 70%), straight or concave sideslope walls with at least 10 feet of relief, and
259 commonly have a distinctive break-in-slope with more stable terrain above the break. Convergent headwalls are
260 funnel-shaped landforms, broad at the ridgetop and terminating where headwaters converge into a single channel.
261 The upper portion of a convergent headwall is usually formed of numerous bedrock hollows separated by knife-
262 edged ridges. Bedrock hollows are spoon-shaped areas of convergent topography; they are typically 30-300 feet
263 wide, have developed through repeated landslide initiation, and are considered potentially unstable when their
264 gradient is 70% or greater. Toes of deep-seated landslides define the terminus of a landslide deposit, and where
265 these are adjacent to a stream and the slopes are greater than 65%, they are defined as a RIL. Groundwater
266 recharge areas of glacial deep-seated landslides are defined as upslope areas where groundwater in glacial
267 deposits contributes subsurface water to a deep-seated landslide. The outer edge of a meander bend of a stream
268 is an unstable landform where stream undercutting is over steepening valley walls or high terraces.

269 In addition to specific landform definitions, other areas (Category E) may contain features indicating the presence
270 of potentially unstable slopes. Indicators such as hummocky or benched topography; scarps or cracks; fresh debris
271 deposits; displaced or deflected streams; jack-strawed, leaning, pistol-butted, or split trees; water-loving
272 vegetation and others may be used. Individually these observations do not prove that slope movement is
273 imminent, but cumulatively may indicate the presence of potentially unstable slopes.

274 2.3 RESEARCH OBJECTIVES

275 The primary objective of the Forest Practices Unstable Slopes rules is to minimize the impact of management-
276 induced landslides on public resources and public safety. An error in the process occurs if areas subject to
277 management-induced landslides that can deliver to a public resource, or affect public safety, do not receive review
278 by a QE. The research objective is to reduce errors associated with the unstable slope criteria. Those errors
279 include: 1) misidentification of RILs, 2) exclusion of unstable slopes that do not meet RIL criteria, and 3) inclusion of
280 stable slopes that meet RIL criteria.

281 3 BEST AVAILABLE SCIENCE SUMMARY

282 3.1 NATURAL FACTORS INFLUENCING SLOPE STABILITY

283 An extensive body of literature examines the factors influencing slope stability. Case studies of landslide
284 occurrence on managed forest landscapes focus primarily on shallow-rapid landslides, either at the scale of
285 individual landslides or over entire watersheds. Most are based on retrospective analyses of landslide occurrence
286 after high-intensity storms. These case studies seek to identify the factors that contributed to slope failure.
287 Relevant studies of natural factors affecting slope stability are briefly discussed below.

288 3.1.1 Precipitation

289 Landslides commonly occur in response to high-intensity rainstorms and/or snowmelt events that release large
290 volumes of water over a period of days, particularly when relatively heavy rainfall has occurred during the
291 preceding weeks (Caine, 1980; Campbell, 1975; Crosta and Frattini, 2003; Dai and Lee, 2001; Godt et al., 2006; He
292 and Beighley, 2008; Jakob et al., 2006; Jakob and Weatherly, 2003; Rahardjo et al., 2001; Stewart et al., 2013; Tsai,
293 2008). Slope stability is reduced as soil moisture increases because of the added weight of water, the loss of water-
294 surface tension in the unsaturated portion of the soil, and the hydrostatic forces exerted on the soil mass once the
295 soil is saturated, which reduces frictional resistance of particles to downslope movement (Duncan et al., 2014;
296 Terzaghi et al., 1996).

297 3.1.2 TOPOGRAPHIC FACTORS

298 Shallow landslides occur predominantly on steep, convergent slopes. As slope gradient increases, so does the
299 down slope component of the gravitational forces acting upon soil particles. Convergent slopes tend to accumulate
300 soil over time and focus subsurface flow, which increases the likelihood of soil saturation and failure (Dietrich and
301 Dunne, 1978; Montgomery et al., 2000).

302 3.1.3 LITHOLOGY AND SOIL PROPERTIES

303 Studies have documented regional differences in landslide rates that appear to be related to differences in
304 lithology and geologic history (Montgomery et al., 1998; Sarikhan et al., 2008; Thorsen, 1989). Orientation of the
305 bedding and fractures in the bedrock may also influence the specific location of landslides (Montgomery et al.,
306 1997).

307 3.2 FOREST MANAGEMENT EFFECTS ON SLOPE STABILITY

308 Landslides are a natural occurrence in western Washington, but forest practices may alter both physical and
309 biological factors that influence slope stability. The following is a brief summary of potential forest-management
310 effects.

311 3.2.1 HYDROLOGIC EFFECTS

312 Forest canopy intercepts a substantial portion of incoming precipitation. Evaporation of the intercepted water
313 reduces the amount that falls to the ground and infiltrates into the soil. In the Pacific Northwest, interception
314 losses can account for up to 47% of the annual precipitation (Bauer and Mastin, 1997). Removal of forest canopy
315 eliminates interception losses and thereby increases soil moisture, evident by increased groundwater levels and

316 stream flows following timber harvests (e.g., Johnson et al., 2007; Keim and Skaugset, 2003; Lewis et al., 2001).
317 The removal of canopy enhances snow accumulation and melt, which can also increase peak soil moisture (Coffin
318 and Harr, 1992; Jennings and Jones, 2015; Marks et al., 1998; Storck et al., 2002)

319 Shallow soils overlying low-permeability substrates, like glacial till or intact rock, can become saturated under high
320 rates of infiltration, so that an intense storm can trigger shallow landslides. However, the consequences of timber-
321 harvest-related loss of canopy interception and associated increased infiltration for shallow landslide potential are
322 uncertain. During intense storms, the evaporation rate of intercepted water is small compared to the rate of
323 precipitation, so that infiltration rates and shallow pore pressures during the storm are not greatly affected by
324 presence of forest canopy (Dhakal and Sullivan, 2014). Forest cover may, however, affect shallow landslide
325 occurrence by smoothing the transfer of water to the soil, thereby modulating peak pore pressures (Keim and
326 Skaugset, 2003).

327 In deeper soils, pore pressures respond to cumulative infiltration over time scales spanning multiple storms. Deep-
328 seated landslides can react to sequences of storms spanning weeks, months, even years. Canopy interception and
329 transpiration of water by trees reduces the cumulative infiltrated water volume. Deep-seated landslides,
330 therefore, respond to patterns of recharge (precipitation minus losses to interception and transpiration), rather
331 than to patterns of precipitation (Vallet et al., 2015a). Harvest-caused reductions in interception and transpiration
332 may thereby increase potential for deep-seated landslide activity (Miller and Sias, 1998; Swanston et al., 1988).

333 Pore pressures are proportional to the depth of saturation in soil and rock. Groundwater in the saturated zone can
334 flow laterally, so spatial patterns in rates of groundwater recharge associated with infiltrating water and
335 groundwater discharge at springs and streams drive groundwater flow systems and govern spatial and temporal
336 patterns of saturation depth. Groundwater levels and pore pressures within unstable slopes may thereby respond
337 to infiltration and recharge at locations upslope (Vallet et al., 2015b). Temporal changes in recharge rates change
338 these patterns (Malet et al., 2005). This means that the transient increase in recharge associated with timber
339 harvest may increase saturation depths within unstable slopes distant from the harvest itself. Recharge to deep-
340 seated landslides has been shown to extend over two kilometers upslope for sites in the Alps (Binet et al., 2007).
341 Current RIL C, groundwater recharge areas for glacial deep-seated landslides, addresses the potential for harvest
342 to alter saturation depths in areas downslope. However, we have found no empirical studies that examine the
343 importance of the groundwater recharge area (beyond a landslide boundary) to landslide activity. Neither is this
344 process limited to glacial deep-seated landslides; recharge from upslope has been observed for bedrock landslides
345 (Binet et al., 2007).

346 3.2.2 LOSS OF ROOT STRENGTH

347 Evidence suggests that tree roots contribute to stability of shallow soils on steep slopes. Root systems provide
348 resistance to gravitational forces that pull soil masses downhill (Riestenberg and Sovonick-Dunford, 1983; Schmidt
349 et al., 2001a). Timber harvest may reduce root reinforcement when roots from harvested trees are decaying and
350 new roots from growing trees are expanding (Burroughs and Thomas, 1977; Sidle, 1991, 1992; Ziemer, 1981), with
351 total root strength at a minimum between approximately 4 and 10 years after harvest (Schmidt et al., 2001a; Sidle,
352 1991, 1992). Field and simulation studies illustrate that vegetation leave areas can significantly reduce landslide
353 volumes by retaining available root strength in areas prone to failure (Dhakal and Sidle, 2003; Imaizumi et al.,
354 2008; Preti, 2013; Roering et al., 2003; Schwarz et al., 2010). Following a large landslide-producing storm in
355 December 2007, a study on Washington State Forest Practices Rules found that harvest units with intact forest

356 (i.e., buffers) on unstable landforms had landslide densities that were lower than units where unstable landforms
357 were harvested (Stewart et al., 2013).

358 3.2.3 ROAD CONSTRUCTION

359 Landslide inventories in the Pacific Northwest have established that roads in steep terrain have historically been
360 responsible for a high proportion of landslides in managed forests (e.g., Robison et al., 1999). Poor construction
361 techniques and inadequate drainage were believed to be the main causes (Furniss et al., 1991; Sessions et al.,
362 1987), though it has been shown that roads intercept groundwater and change hydraulic patterns leading of slope
363 failure in some cases (Dutton et al., 2005; Mirus et al., 2007; Wemple and Jones, 2003).

364 Landslides associated with forest roads often initiate from sidecast road fill material perched on steep slopes. Road
365 failures can occur when stream-crossing or drainage culverts become plugged and excessive runoff is concentrated
366 on unstable slopes. The use of uncompacted fill and the inclusion of organic material (logs) in road fill have also
367 been found to contribute to slope failures (Burroughs et al., 1976). Modern road building techniques include 1) the
368 construction of steeper grades which reduces road mileage and 2) the complete removal of excavated material to
369 lower gradient waste areas. These and other techniques have significantly reduced road landslide frequency
370 (Sessions et al., 1987), but hydrologic alteration remains difficult to avoid (Borga et al., 2004; Montgomery, 1994).

371 3.3 NATURAL FACTORS AFFECTING LANDSLIDE RUNOUT

372 In certain situations, a shallow landslide can evolve into a debris flow, a fluidized slurry of soil, organic debris, and
373 water (Iverson, 2014). Debris flows can travel long distances at high velocity. As they traverse steep channels, they
374 can entrain material as they move downslope and grow in size (Benda and Cundy, 1990). Debris flows can render
375 sites susceptible to landslide impacts, even though they may be far removed from the points where landslides
376 originate. The hazard posed by a potential landslide site to downslope streams, therefore, depends on the
377 potential for landslide initiation, the changes in debris volume during transport, and the distance the landslide
378 travels.

379 A debris flow may stop as a discrete deposit, such as at a road fill, on a debris fan, or as a sediment wedge above
380 wood accumulations; or it may deposit gradually along a significant length of channel. In general, gradients are
381 steep at initiation sites, remain steep where scour-to-bedrock occurs, and moderate in transport and deposition
382 areas. Traveling through broader, lower-gradient channels, they can form extensive valley-filling deposits and fans
383 (Lancaster and Casebeer, 2007). Debris-flow deposits in confined channels can temporarily block a channel and
384 trigger a dam-break flood (Coho and Burges, 1993). Through these processes, debris flows form an important
385 mechanism for transport of sediment and woody debris to valley floors (Benda and Dunne, 1987; May, 2007; May
386 and Gresswell, 2003) and can cause important geomorphic and ecologic effects on river networks (Benda, 1990;
387 Benda et al., 2004b; Benda et al., 2003b; Bigelow et al., 2007). Ecosystems have evolved to deal with a certain
388 frequency of such effects (Reeves et al., 1995). Changes to that frequency can trigger ecosystem changes that are
389 viewed as detrimental if they involve loss of valued resources, such as fisheries.

390 3.4 FOREST MANAGEMENT EFFECTS ON RUNOUT

391 Runout length has been strongly correlated with event volume, such that larger events travel further than small
392 events. It is also found that landslides and debris flows originating from roads and in clearcuts tend to travel
393 further than those from forested slopes (e.g., Robison et al., 1999; May 2002). These observations indicate that
394 characteristics of forest cover along channels can potentially alter the volume, content, and travel distance of

395 debris flows. Empirical studies find that, in some cases, debris flows tend to travel further, continuing to lower-
396 gradient channels, and with higher erosion volumes through younger stands (Guthrie et al., 2010; Ishikawa et al.,
397 2003; Johnson et al., 2000; Miller and Burnett, 2008b; Robison et al., 1999). Finally, large trees or large woody
398 debris scoured or entrained by debris flows reduce runout distances (May, 2002; Lancaster et al., 2003; Robison et
399 al., 1999), which means that a lack of large trees or large woody debris because of present or past forest practices
400 may increase runout distances. Collectively, these observations suggest that road prisms and timber harvest along
401 debris-flow runout pathways may increase runout distance.

402 3.5 MASS WASTING IMPACTS

403 Forest landslides are most likely to affect aquatic organisms through scour and sediment deposition along stream
404 corridors (Cederholm and Reid, 1987). While landslides cause direct mortality to inhabitants of reaches in the
405 runout path, the deposited material can provide a source of suspended sediment and bedload that can alter
406 channel characteristics downstream and thereby affect stream-dwelling organisms over much longer distances.
407 The very large volumes of sediment delivered to streams through mass wasting can greatly exceed the annual
408 capacity of fluvial transport, and subsequent sedimentation impacts can persist for many years (Benda and Dunne,
409 1997; Dietrich and Dunne, 1978). Impacts may include sediment deposition in spawning and rearing habitat of
410 salmonids and other aquatic organisms (Cederholm and Reid, 1987; Everest et al., 1987).

411 While excessive sediment delivery is associated with habitat degradation, aquatic habitat can also benefit from the
412 delivery of gravel and large wood and boulders, which form critical components of habitat (Benda et al., 2003a;
413 Geertsema and Pojar, 2007; Restrepo et al., 2009). Temporal and spatial patterns of landslide delivery of sediment
414 and wood to streams act to create the spatial distribution of aquatic and riparian habitat types found in a river
415 system (Benda et al., 2004b). Changes in the frequency of landslide occurrence, or in the source and volume of
416 sediment and wood contained in landslide deposits, will change the distribution and abundance of different
417 habitat types (Benda et al., 2004a). Such changes have profound ecological and management implications (Reeves
418 et al., 1995), but are difficult to anticipate or detect, because they involve the accumulation of landslide impacts
419 over regional extents and long decadal time periods.

420 3.6 RESEARCH APPROACHES: EMPIRICAL AND PHYSICAL

421 Two general approaches are used to determine where landslides occur: empirical, which rely on observed
422 evidence, and physical (also known as process-based), which rely on conceptual understanding of landslide
423 processes. Because landsliding at any particular site is infrequent, evidence-based empirical approaches typically
424 aggregate information from many observed sites and use statistical techniques or other approaches to identify
425 characteristics in the observed sample that can be generalized in predictions that apply to the larger unobserved
426 population. Physical approaches differ in that they seek to describe the underlying physics behind what happens
427 during specific events at specific sites. The key physical processes are identified through monitoring, such as the
428 work of Bill Dietrich and his students at Coos Bay, and through field and laboratory experiments, such as the work
429 by Richard Iverson and his colleagues with the debris-flow flume at the H.J. Andrews Experimental Forest in
430 Oregon. Observations and measurements from these studies are used to construct conceptual and mathematical
431 models of the processes involved. Each approach has certain advantages and disadvantages.

432 An empirical approach is commonly used when the physical processes are not fully known or when the site
433 information needed to apply a physical model (e.g., soil depth) is unavailable. With empiricism, we use the past as
434 the key to the future, and assume that traits associated with past landslides will be similarly associated with future

435 landslides. Empirical approaches are often used for shallow landslides, because these occur in sufficient numbers
436 to provide abundant data for building conceptual or statistical models of susceptibility and hazard.

437 Landslide inventories provide the primary data for development of empirical models to identify areas susceptible
438 to shallow-landslide initiation. The set of observed landslides constrains empirical results, and our observations
439 may not include examples of every possible type of landslide occurrence. In addition, the future may bring
440 unprecedented events that cause behaviors not previously observed. Likewise, the degree to which empirical
441 results calibrated to one region can be reliably applied to another depends on how similar the two regions are, so
442 extrapolation of empirical models to other areas can involve an unknown level of uncertainty. Finally, different
443 methods produce different measures of the propensity for landsliding, and the accuracy and precision of remotely
444 mapped landform type and extent varies with the quality and scale of available resources, so care must be taken in
445 comparing results from different methods. A variety of approaches can be used for such comparisons, all of which
446 involve comparison of the predicted level of susceptibility to actual landslide locations.

447 Physical models allow predictions for conditions that have not been observed; for example, to estimate landslide
448 susceptibility in areas lacking landslide inventories, or to evaluate how changes in land cover might affect landslide
449 susceptibility. Physical models assume knowledge of the processes involved and require data about site conditions,
450 such as soil depth, that may not be available. In research, physical models are often used to articulate concepts
451 and to pose hypotheses to test those concepts. In land management, models are commonly used to anticipate the
452 future and to examine possible outcomes of different decisions or scenarios. For both types of uses, it is important
453 that the reliability of model data be evaluated by comparing predictions against empirical data. So, although
454 physical models can be used without a landslide inventory, an inventory is needed to validate model predictions. A
455 large range of statistical techniques are used to assess different options in model development, and work
456 progresses on techniques for assessing the reliability of model predictions.

457 The literature contains many examples of development and use of both types of models. Brenning (2005),
458 Kanungo et al. (2009), Pardeshi et al. (2013), and Corominas et al. (2014) provide reviews. Likewise, a variety of
459 user interfaces for applying both empirical and physical models are being developed (Benda et al., 2007; Mergili et
460 al., 2014; landlab.github.io/#/), which can greatly simplify the application of such models.

461 3.7 AREAS OF RESEARCH

462 3.7.1 SHALLOW LANDSLIDES

463 Much of the research in steep forested areas has focused on shallow-rapid landslides, because they occur
464 relatively frequently, in high densities, and the material runout can cause significant damage.

465 3.7.1.1 SUSCEPTIBILITY TO INITIATION

466 For shallow landslides, susceptibility mapping focuses on determining where new shallow-rapid landslides may
467 occur.

468 3.7.1.1.1 Empirical approaches

469 Landslide locations can be mapped using field surveys that, if done thoroughly, can provide a complete census of
470 all landslides occurring in a particular area in response to one or more storms during a single winter season. On-

471 the-ground observations provide a variety of clues as to mechanisms and potential management triggers, though
472 one or more causal mechanisms can rarely be exclusively determined.

473 Field surveys are labor intensive and time consuming, and since shallow landslides typically leave scars visible on
474 aerial photographs, inventories are more commonly collected by mapping landslide scars from photos or other
475 remotely sensed imagery. Remotely mapped inventories, however, suffer from detection bias (Pyles and Froehlich,
476 1987), in that a portion of the landslides are not included in the inventory because they are not visible in the
477 imagery. When comparing landslides counted in forested versus non-forested (e.g., recently harvested) areas,
478 detection bias results in fewer counted landslides in forested areas (Brardinoni et al., 2003; Miller and Burnett,
479 2007; Turner et al., 2010).

480 Landslides at any particular site may be infrequent – potentially separated by many centuries – so evidence of
481 instability may be lacking during a field visit, but the potential for future landslide activity at that site may still exist.
482 Therefore, landslide inventories have a false-negative bias; they identify sites that recently failed under a set of
483 conditions, rather than identify sites with the potential for failure. Usually, characteristics of landslide sites are
484 extrapolated to nearby sites of similar characteristics that have not recently failed, but might do so in the future.
485 This is how an empirical landslide inventory creates a susceptibility map beyond just those recently failed sites.

486 Statistical techniques for using digital landslide inventories with GIS data to map landslide susceptibility have
487 expanded dramatically in recent years following the widespread availability of high-resolution imagery and
488 elevation data. Many case studies have been published using a wide variety of techniques, including the likelihood
489 ratio, logistic regression and other generalized linear and additive models, artificial neural networks, and decision
490 trees, along with a host of studies comparing different techniques (e.g., Brenning, 2005; Dou et al., 2015;
491 Mahalingam et al., 2016; Pourghasemi et al., 2013; Pradhan, 2013; Vorpahl et al., 2012). Because statistical
492 techniques mathematically relate predictors to outcomes, model probabilities can often be expressed in terms of
493 landslide density (the number, or area, or volume of landslides per unit area) or susceptibility.

494 Using statistically derived empirical models to predict landslide density provides a simple way for validating model
495 results. These models provide predictions that vary from point to point depending on spatial variation in the
496 terrain attributes used in the model. By presenting susceptibility in terms of landslide density, results can be
497 translated to the relative number of landslides expected over different portions of a watershed, or within different
498 landforms. Susceptibility can be mapped in terms of the proportion of landslides we expect to find within different
499 zones (Chung, 2006; Miller, 2008; Spies et al., 2007). This also provides an intuitive way to compare the
500 performance of different models. For example, we may seek the model that predicts the greatest proportion of
501 landslides within the smallest area (Figure 1). If landslide inventories include information on date of occurrence,
502 landslide rate (frequency) can be estimated. If information on the rainfall patterns associated with landslide
503 occurrence are known, landslide density can be determined as a function of rainfall intensity (Turner et al., 2010)
504 and landslide frequency determined from precipitation records (Reid, 1998; Reid and Page, 2002).

505 Empirical observations also indicate increased landslide susceptibility associated with timber harvest and forest
 506 roads (Brardinoni et al., 2002; Goetz et al., 2015; May, 2002; Swanson and Dyrness, 1975b), even after accounting
 507 for differences in topographic attributes between sites and detection bias (Brardinoni et al., 2003; Miller and
 508 Burnett, 2007). Recent efforts seek more direct connections, relating landslide locations with details of forest
 509 structure. It may therefore be feasible to empirically assess landform sensitivity to forest practices. However, many
 510 factors complicate empirical efforts seeking to identify influences of forest practices on landslide density or rate. In
 511 examining landslides associated with the large storm of December, 2007, Turner et al. (2010) found that
 512 differences in landslide density across different forest-age classes are dependent on rainfall intensity. Rainfall is a
 513 difficult confounding factor in interpreting landslide density, because precipitation data are not typically available
 514 at the spatial and temporal resolution needed to associate landslide occurrence with rainfall intensity. Miller et al.
 515 (2003) describe another issue – in examining landslide densities associated with large storms in western Oregon,
 516 they found scale dependence in results comparing landslide density across stand ages. As with any stochastic
 517 process, variability in measured density increased as the study area decreased, but they also found that the
 518 distribution of observed density values changed with the size of the area examined, so that conclusions based on
 519 inventories collected over a 10 km² area differed from those collected over a 100 km² area.

520 3.7.1.1.2 Physical models

521 Many physical models have been developed for shallow-landslide initiation. These models rely on several
 522 simplifications of what we understand to be the actual physical phenomena. Such simplifications are needed to
 523 create models that can be practicably applied; we seek to simplify, but still adequately represent the controlling
 524 processes.

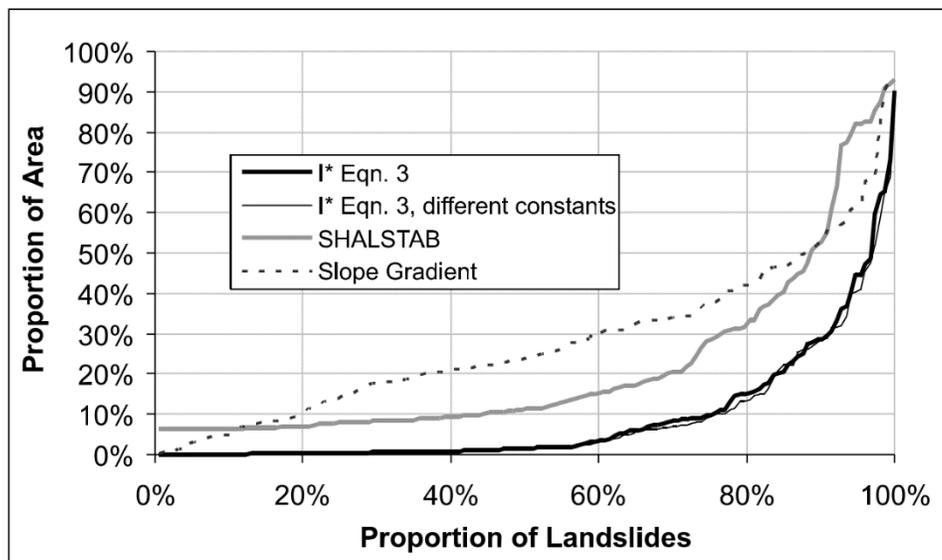


Figure 1: Empirical models can map susceptibility in terms of landslide density. Integrating density over area gives number of landslides. If the integration is performed from areas with lowest to highest density, we can create a plot showing the proportion of total area that encompasses a given proportion of observed landslides. We generally seek the model that best resolves landslide locations; that is, that indicates the highest proportion of landslides within the smallest area. This graph compares four different measures of susceptibility, including the SHALSTAB model (Dietrich et al., 2001). This figure is from Miller (2004); note that reversing the axis gives the success-rate curve advocated by Chung and Fabbri (2003).

525 The primary simplifications are that soil movement occurs in only two dimensions and parallel to a planar ground
526 surface (plane strain, as implied by the infinite slope approximation), that failure occurs simultaneously across the
527 entire slip surface (limit equilibrium) rather than progressively from an initial point of failure, that rainfall is
528 uniform over time (steady-state conditions), and that water flowing through the saturated zone in the soil travels
529 parallel to the ground surface. These simplifications allow calculation of a factor of safety (the ratio of forces acting
530 to hold soil in place to those acting to move it downslope) in terms of ground surface slope, soil depth, soil
531 geotechnical properties (bulk density, cohesion, friction angle), and degree of soil saturation.

532 Even though greatly simplified, these models still require a number of input parameters, of which ground-surface
533 slope is the only one that is directly measured for typical hazard assessments. A variety of approaches are used,
534 therefore, to estimate soil depth, soil geotechnical properties, and depth of saturation. These range from simply
535 applying uniform values thought to be appropriate (e.g., Burns et al., 2012), to finding the range of results
536 corresponding to the range of possible input values (e.g., Pack et al., 1998; Raia et al., 2014b) or back calculated to
537 yield observed landslide locations (Koler, 1998), to applying other physical or empirical models to estimate these
538 quantities (e.g., Dietrich et al., 1995; Montgomery, 1994).

539 Other approaches seek to remove some of the restrictive simplifications. Shallow landslides are thought to be
540 triggered by high levels of soil saturation during rainstorms, so a common approach is to remove the assumption
541 of steady-state rainfall by using a simple hydrologic model to estimate saturation depths in the soil (e.g., Wu and
542 Sidle, 1995). Iverson (2000) and others (e.g., Malet et al., 2005) have expanded on this approach to incorporate
543 more realistic patterns of groundwater flow (as implemented in the TRIGRS model, Baum et al., 2008; Raia et al.,
544 2014b). Other efforts add a third dimension to better estimate landslide location and size (Bellugi et al., 2015;
545 Mergili et al., 2014).

546 Publications describing physical models typically include empirical validation comparing model results to observed
547 landslide locations. Such comparisons can be done using the same statistical techniques applied in development of
548 empirical models. In this case, the results of the physical model provide the independent variable used to explain
549 or predict landslide susceptibility, typically in terms of landslide density.

550 Physical models provide a direct way to examine implications of forest practices – to the extent that the effects of
551 forest practices on landslide processes are known and characterized. For example, tree roots can act to hold soil in
552 place, effectively increasing the shear strength of soils (Schmidt et al., 2001b), so the potential effects of timber
553 harvest on loss of root strength, and subsequent increased susceptibility to landslides, can be estimated by
554 applying physical models with and without the added soil strength associated with tree roots (e.g., Montgomery et
555 al., 2000; Wu and Sidle, 1995).

556 3.7.1.2 SHALLOW LANDSLIDE RUNOUT

557 In addition to the research on where and under what conditions landslides initiate, there is a growing body of
558 research focused on predicting the runout path to assess downslope hazard.

559 3.7.1.2.1 Empirical models

560 Debris-flow runout distances within valleys or inner gorges and across debris fans have been studied across the
561 Pacific Northwest (Benda and Cundy, 1990; Fannin and Wise, 2001; Guthrie et al., 2010; May, 2002; Miller and
562 Burnett, 2008b; Prochaska et al., 2008; Robison et al., 1999). These studies show that gradient, topographic
563 confinement, and changes in flow direction along the debris-flow travel path are primary controls on runout

564 distance. The potential for debris-flow impacts to any point in a stream network depends on the total number of
565 landslide sites that can generate debris flows that could deliver sediment to that point. Burnett and Miller (2007)
566 and Miller and Burnett (2008) show how models for landslide initiation and runout can be linked and integrated
567 over all potential initiation sites and runout paths to estimate these hazards.

568 Benda and Cundy (1990) describe an empirically derived method for predicting potential impacts from debris
569 flows. The technique uses easily measured topographic criteria (channel slope, channel confinement, and tributary
570 junction angle) to predict maximum debris flow runout distance from the point of initiation in steep mountain
571 channels. Comparison with a large dataset in Oregon determined that only 10% of debris flows travel further than
572 the Benda and Cundy (1990) predictions (Robison, et al. 1999), but May and Gresswell (2003) provide data that
573 serves to emphasize that many debris flows deposit upstream of this maximum estimate.

574 The Oregon Department of Forestry developed technical guidelines to maintain regulatory compliance with the
575 landslides and public safety rules for shallow, rapidly moving landslides (including debris flows and open slope
576 debris slides; Oregon Department of Forestry, 2003a, b). These methods were developed and tested using data
577 from debris flows in the Oregon Coast Range and the Washington Cascades (Benda and Cundy, 1990; Robison et al.
578 1999; and Benda, 1999). Technical Note Number 2, *High Landslide Hazard Locations, Shallow, Rapidly Moving*
579 *Landslides and Public Safety: Screening and Practices*, is intended for use by engineers and foresters in conducting
580 initial public safety screening and provides gradient, confinement, and runout metrics for channelized and open
581 slope topography for determining the downslope extent of landslide hazards. Technical Note Number 6,
582 *Determination of Rapidly Moving Landslide Impact Rating*, assists geotechnical specialists in completing detailed,
583 field-based investigations of associated upslope hazards and downslope public-safety risks. Although intended for
584 use within the context of Oregon's regulations, these methods can be applied throughout the Pacific Northwest for
585 predicting shallow-rapid landslide runout and delivery potential. An Oregon Department of Forestry study of 361
586 debris flows (Robison et al., 1999) validated the model, and numerous resource professionals in the Pacific
587 Northwest have reported good success in applying it to mountain debris flows regionally.

588 The UBCDFLOW model of Fannin and Wise (2001) is based on field observations of landslides from clearcuts. Four
589 sites in coastal British Columbia with 449 events were used to develop the model for predicting debris flow travel
590 distance in confined and unconfined (open) slopes. All of the sites were glaciated and included areas in western
591 Vancouver Island with similar geology and climate as Washington State. The model, complete with a user guide
592 and tutorial, is available at <http://dflow.civil.ubc.ca/>.

593 The Tolt Watershed Analysis contains mass wasting prescriptions for determining landslide delivery potential
594 based on physical processes from empirical results in northwestern Washington and western Oregon.⁸ In this
595 method, delivery potential for a hypothetical mass failure is determined by considering topographic conditions at
596 the failure initiation site, along the runout path, and in the deposition zone. The assessment is based on slope
597 gradient changes as material travels downslope. If a failure becomes channelized, it becomes a debris flow. As
598 debris flow deposition continues downslope, the potential for a dam-break flood is evaluated based on channel
599 confinement. Estimated runout distances are provided as outputs from the above hillslope and up-channel
600 geomorphology.

⁸ Weyerhaeuser Timber Company 1993.

601 **3.7.1.2.2 Physical models**

602 Debris flows present a daunting set of physical processes. These include interactions of vast numbers of silt, sand,
603 and gravel particles suspended in a viscous fluid (Iverson, 1997) to incorporation of trees and logs (Lancaster et al.,
604 2003). Experiments show that conditions for triggering debris flows are acutely sensitive to soil characteristics and
605 water content (Iverson et al., 2000) and that material properties evolve with deformation (Iverson, 2005). These
606 processes have been studied in field and lab experiments, and incorporated into detailed physical models that
607 accurately describe debris flow behavior (e.g., George and Iverson, 2014; Iverson and George, 2014). However,
608 these models require numerous data on soil characteristics and information on initial and boundary conditions
609 that are not generally available, so hazard assessments still rely primarily on empirical models (Iverson, 2014).

610 **3.7.2 DEEP-SEATED LANDSLIDES**

611 Deep-seated landslides involve movement of material extending below the rooting depth of plants, typically
612 greater than 2 meters. They are examined separately from shallow landslides because they involve different
613 hydrologic processes, differences in slide mechanics, and differences in our ability to evaluate susceptibility and
614 hazard.

615 **3.7.2.1 INITIATION OF DEEP-SEATED LANDSLIDE MOVEMENT**

616 For shallow landslides, susceptibility and hazard mapping focus on identifying areas where new landslides may
617 occur. For deep-seated landslides, the focus tends to be on identifying which existing landslide features may
618 experience activity (see Forest Practice Board Manual Section 16 for description of deep-seated landslide activity
619 levels), rather than on where new landslides will occur.

620 **3.7.2.1.1 Empirical approaches**

621 As with shallow landslides, a landslide inventory is the starting point for empirical determinations of landslide
622 susceptibility and hazard. Deep-seated landslides have traditionally been identified and mapped from field
623 observations and aerial photo interpretation (Dragovich et al., 1993a, b; Gerstel et al., 1999). In the last decade,
624 the advent of high-resolution LiDAR-derived digital elevation models (DEM) has brought the availability of detailed
625 shaded-relief imagery, from which deep-seated landslide features can be readily seen and mapped (Burns and
626 Madin, 2009). Mapping from LiDAR shaded-relief imagery has increased awareness of the abundance of deep-
627 seated landslide features in many areas (Haugerud, 2014; McKenna et al., 2008; Schulz, 2004; Van Den Eeckhaut et
628 al., 2005).

629 Deep-seated landslide inventories can be used to identify site characteristics associated with the presence or
630 absence of landslide features (Roering et al., 2005). This is similar to susceptibility mapping for shallow landslides,
631 which seeks to identify the characteristics associated with observed landslide locations. Deep-seated landslides,
632 however, can create features that persist for millennia. Deep-seated landslide inventories based on mapping of
633 landslide features can therefore include landslides that formed long ago, under different environmental
634 conditions, and are currently stable. Thus, deep-seated landslide inventories may include both stable and unstable
635 features. To assess susceptibility requires some way to distinguish the two. Several studies seek to relate
636 topographic attributes of landslide features to landslide age (Glenn et al., 2006; Goetz et al., 2014; LaHusen et al.,
637 2016), but we have found no examples in the literature of empirical methods for predicting levels of landslide
638 activity based solely on morphology.

639 Many studies examine triggers for deep-seated landslide movement (Geertsema et al., 2006; Pánek and Klimeš,
640 2016; Van Asch et al., 2009). These triggers include seismic shaking (Allstadt et al., 2013; Highland, 2003), erosion
641 or excavation of landslide toe slopes (Eilertsen et al., 2008; Stark et al., 2005), and increased pore pressures
642 associated with periods of high precipitation (Van Asch et al., 2009). Some researchers seek to identify rainfall
643 patterns associated with the onset or acceleration of landslide movement (Prokešová et al., 2013). This approach is
644 not well suited for identifying potentially active landslides, because the precipitation patterns that trigger motion
645 tend to be complex, unique for each landslide, and not readily predictable (Floris and Bozzano, 2008).

646 3.7.2.1.2 Physical models

647 Deep-seated instability is a persistent problem for engineered slopes, road alignments, dam construction, and
648 surface mining, which has prompted considerable effort into characterizing the processes of deep-seated
649 landsliding and in development of physical models of these processes (e.g., Clague and Stead, 2012; Duncan et al.,
650 2014; van Asch et al., 2007). These models are typically used for detailed, site-specific analyses, but they have also
651 been applied for regional assessments of landslide susceptibility (Brien and Reid, 2008; Mergili et al., 2014; Miller,
652 1995). Such models tend to require a fairly high level of user expertise and effort, and have not yet been widely
653 applied, although continuing development of sophisticated user interfaces (e.g., <http://www.slopestability.org/>)
654 may expand accessibility of such approaches to a larger audience.

655 To distinguish potentially active from inactive landslides regionally would require application of such models
656 landslide-by-landslide. We have found no examples of such applications in the literature, although with the
657 increasing availability of digital topographic, geologic, and climate data, such an approach is becoming feasible.

658 A particular advantage of physical models is the ability to examine landslide response to different scenarios.
659 Although examples are relatively few, such models have been used to examine potential response of individual
660 landslides to changes in land cover (Malet et al., 2005; Van Beek and Van Asch, 2004) and timber harvest (Miller
661 and Sias, 1998).

662 3.7.2.2 DEEP-SEATED LANDSLIDE RUNOUT

663 Material mobilized in shallow landslides tends to disintegrate and deposit on landforms distinct from those where
664 the landslides initiated. Material mobilized in deep-seated landslides, however, may remain relatively intact,
665 moving as a semi-coherent block or earthflow. Movement may be incremental, with long periods of quiescence
666 (Petley and Allison, 1997).

667 3.7.2.2.1 Empirical approaches

668 Most deep-seated landslides exhibit intermittent, relatively slow (centimeters to meters per year) movement.
669 There may be associated shallow landslides that peel off the toe, margins and scarps (Regmi et al., 2014; Reid et
670 al., 2003), but in most cases where the rate of downslope movement is small, the body of a deep-seated landslide
671 poses little downslope hazard. However, large, deep-seated landslides can mobilize millions of cubic meters of
672 material that, under certain conditions, travel long distances (> one kilometer) at high speeds (meters per second).
673 Those few deep-seated landslides that do fail catastrophically can, therefore, extract a large toll (Petley, 2012), as
674 we were reminded in March 2014 by events near Oso (Wartman et al., 2016).

675 Because deep-seated landslides can pose large risk to downslope populations, the runout extents of many of these
676 landslides have been measured to provide an empirical database. These compilations have been used to relate
677 runout length to a variety of site and landslide characteristics, including material properties, elevation difference

678 from the top of the landslide scarp to the base of the final deposit, the relative angle between the failed hillslope
679 and surface receiving the deposit, the landslide area, the deposit volume, or some combination of these factors
680 (Hattanji and Moriwaki, 2009; Hungr et al., 2005; Hunter and Fell, 2003; Iverson et al., 1998; Legros, 2002;
681 McDougall et al., 2012). These methods rely on the statistics of the population of sites included in the inventoried
682 examples, which can be presented in terms of an exceedance probability and translated to maps showing
683 estimated susceptibility to inundation from an upslope landslide. However, they suffer from the limitations of all
684 empirical approaches in that extrapolation of results is uncertain.

685 They also suffer from lack of information on the potential for catastrophic failure. As described above, most deep-
686 seated landslides pose little downslope hazard most of the time, and many may pose no hazard at all. However,
687 Geertsema et al. (2006) document 38 large, catastrophic landslides over a 30-year period in northern British
688 Columbia, suggesting that evaluation across larger landscapes and time intervals might improve our understanding
689 by bolstering the available dataset.

690 3.7.2.2.2 Physical models

691 A variety of physical models for deep-seated landslide runout have been developed (Hungr et al., 2005; see
692 reviews in McDougall et al., 2012) with ever increasing sophistication (e.g., Iverson and George, 2016; Iverson et
693 al., 2015). These models require a high degree of user expertise and are not yet widely used for regional hazard
694 evaluation. This state of affairs will likely change as user interfaces also become more sophisticated (i.e. easier to
695 use). For now, however, we focus our attention on the empirical models described previously.

696 4 UNSTABLE SLOPE CRITERIA RESEARCH PROJECTS

697 Step 4 in the TWIG process involves identifying potential research alternatives. The TWIG was unable to identify an
698 alternative that did not require new research. The TWIG identified seven research projects, each of which
699 addresses some component of the research objectives. These projects can be used independently (for some cases)
700 or combined to provide alternatives. Here we present these projects. In section 5, we discuss alternatives involving
701 these projects. If Policy approves follow-up work on one or more of the alternatives, a study design containing
702 detailed methods for site selection and layout, data collection, and analysis will be developed.

- 703 1. Compare/Contrast Landslide Hazard Zonation Mass Wasting Map Units with RIL.
- 704 2. Regional Assessment of Missing RIL by Qualified Experts.
- 705 3. Object-Based Landform Mapping with High-Resolution Topography.
- 706 4. Empirical Evaluation of Shallow Landslide Susceptibility and Frequency by Landform.
- 707 5. Empirical Evaluation of Shallow Landslide Runout.
- 708 6. Physical Models to Identify Landforms and Shallow Landslides Most Susceptible to Management.
- 709 7. Empirical Evaluation of Deep-Seated Landslide Density, Frequency, and Runout by Landform.

710 To aid in evaluating each of the proposed projects, the TWIG identified specific requirements needed to address
711 the purpose, critical question, and objective as described in Section 1.3. These requirements are posed here as five
712 questions:

- 713 1. How will the proposed project *determine current* criteria accuracy and bias for characterizing unstable
714 landforms (i.e., RILs) in terms of the probability of landslide occurrence and delivery?

- 715 2. How will the proposed project determine current ability to estimate the influence of forest practices as
716 measured by changes in the probability of landslide occurrence and delivery for unstable landforms?
717 3. How will the proposed project improve criteria accuracy and reduce bias for characterizing unstable
718 landforms in terms of the probability of landslide occurrence and delivery?
719 4. How will the proposed project improve ability to characterize the influence of forest practices as measured
720 by changes in the probability of landslide occurrence and delivery for unstable landforms?
721 5. How will the proposed project improve consistent interpretation of unstable slope criteria?

722 We refer to these questions as the “How will” list and include answers to each in the following descriptions of each
723 project.

724 4.1 COMPARE/CONTRAST LANDSLIDE HAZARD ZONATION MASS WASTING MAP UNITS WITH RIL

725 Those Phase 3 watershed administrative units (WAU) and state land blocks that utilized the Landslide Hazard
726 Zonation (LHZ) Protocol can be reviewed to: 1) Determine how many observed landslides are occurring in mass
727 wasting map units (MWMU) that meet rule-identified landform definitions (WAC 222-16-050 (1)(d)); 2) Determine
728 how many observed landslides are occurring in MWMU that do not meet RIL definitions; and 3) Identify, verify and
729 characterize those non-RIL landforms and estimate their spatial distribution.

730 4.1.1 DETAILS OF APPROACH

- 731 1. Acquire all completed LHZ products (WDNR website). Bin MWMU into the RIL types and hold others as
732 probable non-RIL MWMU. Summarize basic data. (This step was done by a TWIG member several years
733 ago.)
734 2. Interview LHZ authors (most are known to be available). The interview questions would be: 1) Were the
735 MWMU binned into the correct RIL types? 2) What do you remember about the non-RIL? 3) How much
736 field work went into characterizing non-RIL?
737 3. Conduct a field review focused on the non-RIL MWMU. First, validate the landslide inventory that caused
738 the creation of a non-RIL MWMU (i.e., are there a set of field-verifiable landslides that justify the non-RIL
739 MWMU?). Second, if the landslide inventory justifies the non-RIL MWMU, then confirm the
740 characterization or better characterize the non-RIL MWMU with field-derived data and descriptions.
741 4. Extrapolate the potential for the non-RIL MWMU beyond the WAU. If it potentially is a state-wide high-
742 hazard landform, it may be reasonable to only provide a description. Where the non-RIL MWMU is
743 regional, this may mean providing a map of the lithology, or other constraining factors, where the non-RIL
744 MWMU might exist. If the lithology is not extensive, it may be possible to map within the lithology those
745 areas where the non-RIL MWMU is known to occur or may be inferred to exist. Some guidance about
746 which decision to make would have to be part of the Study Design to keep the project within
747 budget/timeline.
748 5. Produce report and map.

749 4.1.2 PRODUCTS

- 750 • Summarized inventory of non-RIL and RIL Mass Wasting Map Units (MWMUs) from the Landslide Hazard
751 Zonation (LHZ) Project.
752 • A map showing identified non-RIL MWMUs with the landslide inventory used to validate the MWMUs,
753 both within and beyond the area of the LHZ analysis, and field-based criteria for the MWMUs.

- 754
- The relative landslide density for all MWMUs. Comparison of relative densities will then be used to evaluate consistency in landslide inventories across MWMUs, across Watershed Administrative Units (WAUs), and between analysts. This is important because densities are influenced by mapping criteria, resolution of available mapping data, and analyst bias (e.g., lumping versus splitting of areas delineated in each MWMU).
- 755
- 756
- 757
- 758
- Frequency distributions of topographic attributes (e.g., gradient, curvature) for each MWMU, which will be used to evaluate consistency in how MWMUs are delineated across WAUs and between analysts, and to seek distinct digital signatures for each MWMU type. (This product might be LiDAR-based if sufficient data exist, but is likely to be built on 10-m DEM for consistency between LHZ Project areas.)
- 759
- 760
- 761
- 762

763 4.1.3 "HOW WILL" LIST

- 764
1. This project will help identify whether there are additional landforms that might merit becoming named RILs in WAC 222-16-050 (i.e., it addresses bias). It will not address whether the current RIL criteria could be modified so they more accurately define areas of high hazard (i.e., accuracy).
- 765
- 766
2. Does not explicitly characterize RIL or non-RIL sensitivity to forest practices.
- 767
3. This project will locate and provide preliminary criteria for unstable slopes that could become named RIL (either state-wide or regional), as well as existing RILs that may not exhibit significant hazard and risk in specific regions.
- 768
- 769
4. This project will not improve characterization of landform sensitivity to forest practices.
- 770
5. This project may provide more consistent landform criteria (numeric and narrative) and more complete mapping (e.g., extent of non-RILs outside of LHZ projects).
- 771
- 772
- 773

774 4.1.4 UNCERTAINTIES

- 775
- LHZ MWMUs may not provide a representative sample of landslide-prone terrain across Forests & Fish Report (FFR) lands, so some potentially unstable non-RIL may not be identified.
- 776
- The proportions of mapped landslides that are false positives and false negatives (detection bias) are unknown. This would potentially bias the landslide densities that would be calculated.
- 777
- MWMUs may contain mapped areas that do not meet MWMU criteria. Unmapped areas may contain landforms that meet MWMU criteria. This could bias landslide densities by including or not including area associated with the unstable landform.
- 778
- Topographic attributes based on 10-m DEM may be biased.
- 779
- 780
- 781
- 782

783 4.1.5 RELATIVE COST/TIME ESTIMATES

784 Cost of \$80,000 and one year for actual work and report writing. Assumes one qualified expert part time for one

785 year.

786 4.2 REGIONAL ASSESSMENT OF MISSING RIL BY QUALIFIED EXPERTS

787 One method for answering the question "Could modifications to the unstable slopes criteria result in more

788 accurate and consistent identification of those landforms that are likely to have an adverse impact to public

789 resources or public safety?" is to ask Qualified Experts (QE). This method relies on expert opinion rather than

790 quantitative methods. Because Washington State already maintains a list of Qualified Experts and relies on them

791 for SEPA analysis related to potentially unstable slopes and landforms (WAC 222-10-030), it would be relatively
792 easy to ask them to weigh-in on this important topic.

793 4.2.1 DETAILS OF APPROACH

794 A set of survey questions would be developed and sent to the list of QE with the objective of identifying possible
795 non-RIL landforms, potential improvements to existing RIL criteria, and geographies where RIL susceptibility is not
796 significant. Group meetings within WDNR regions might be used to finalize those possible non-RIL landforms, and
797 then the contractor would perform small-scale landslide inventories from aerial photography. Field work would
798 validate each landslide inventory and data collected during the effort would be used to develop field descriptions
799 of the unstable landforms.

800 4.2.2 PRODUCTS

- 801 • Compilation of qualified expert's (QE's) opinions for non-RILs across the entire state.
- 802 • Aerial-photo-based landslide inventory for selected non-RIL locations.
- 803 • A map showing identified non-RIL MWMUs with the landslide inventory used to validate the MWMUs,
804 and field descriptors of the MWMUs based on QE input and field visits.

805 4.2.3 "HOW WILL" LIST:

- 806 1. This project may qualitatively address accuracy and bias at a course scale by identifying regional
807 variations in criteria based on the experience and professional judgment of QEs.
- 808 2. Does not explicitly characterize RIL or non-RIL sensitivity to forest practices.
- 809 3. Will provide preliminary criteria for non-RILs and suggestions for modification of criteria for existing
810 RILs.
- 811 4. Will not improve characterization of landform sensitivity to forest practices.
- 812 5. Improved interpretation of criteria is possible, but unlikely.

813 4.2.4 UNCERTAINTIES

- 814 • Relying on input from a nonrandom sample (those who are willing) of participants, who may not have
815 similar thresholds for identifying other features that should serve as RILs, introduces a source of bias.
- 816 • Without landform mapping, we will not know the relative importance of identified non-RIL landforms in
817 terms of the proportion of landslide-prone area they occupy.
- 818 • Without landslide inventories spanning all landslide-prone landform types, we will not know how the
819 identified non-RIL landforms compare to RIL landforms in terms of landslide density or proportion of all
820 landslides.

821 4.2.5 RELATIVE COST/TIME ESTIMATES

822 The initial part of this effort would probably take less than a month and cost between \$500 - \$5,000 depending on
823 whether it was contracted out or performed in-house by UPSAG, and whether individuals would be incentivized to
824 participate (e.g., name entered into a raffle to win something). Air photo landslide inventory and field validation
825 and description of landforms would depend on landform extent and vary between 6 months and 1 year and
826 probably cost \$50-75k.

827 4.3 OBJECT-BASED LANDFORM MAPPING WITH HIGH RESOLUTION TOPOGRAPHY

828 This project would use object-based methods to map landforms for the purpose of calculating landslide
829 susceptibility.

830 4.3.1 DETAILS OF APPROACH

831 Landform maps provide the baseline from which to calculate landslide susceptibility based on the density or rate of
832 landslide occurrence across the population of landforms. Existing landform mapping techniques have primarily
833 utilized manual methods (e.g., stereo air photos, topographic maps, and DEM-based hillshade derivative maps)
834 that are time consuming, subject to bias, and have not universally employed high-resolution topographic data or
835 systematic detection and mapping techniques (e.g., MWMUs from watershed analysis and the Landslide Hazard
836 Zonation projects in Washington that were conducted for forest practices applications).

837 Furthermore, prior work to correlate spatial distributions of landforms and landslides has focused primarily on
838 single landform assemblages, such as steep and convergent topography (e.g., SLPSTAB and SHALSTAB). Quantifying
839 relative landslide densities across the landscape, not just within currently regulated terrain features, requires
840 geospatial tools to comprehensively, objectively, and reliably extract and classify landforms across diverse terrain
841 and all landform types.

842 This project would develop an automated, computer-generated landform mapping tool to systematically detect
843 and delineate landforms across a variety of terrain types. These landforms will include existing RILs, and other
844 terrain elements where landslides may occur, such as planar slopes, ridge noses, and roads. This project would
845 employ geographic object-based image analysis (GEOBIA), which has shown promise for segmenting high-
846 resolution topographic data into spatial objects that can be mapped and classified (Blaschke et al., 2008; Drăguț
847 and Blaschke, 2006). Landform mapping models using GEOBIA techniques can segment variable landscapes into
848 discrete landform polygons based on topographic derivatives, such as slope gradient and curvature, among others.

849 Extracting and classifying landform features with high-resolution LiDAR DEM data using object-based image
850 analysis techniques is now being developed in Washington and Oregon (e.g., Shaw et al., 2012). Therefore, this
851 project may be able to use landform mapping models currently in development. Model data would potentially
852 support analysis for proposed Projects 4, 5 and 6.

853 4.3.2 PRODUCTS

- 854 • Automated procedure for landform mapping from high-resolution DEMs (and potentially other data
855 sources). This procedure will consist of a set of rules used with software for image segmentation, such as
856 eCognition. Input data for segmentation may include topographic attributes derived from other software
857 sources.
- 858 • Validated landform maps based on manual mapping from LiDAR shaded imagery, maps of derived
859 topographic attributes (such as slope), aerial photography, and field surveys. These will be created for a
860 small set of diverse areas across the state and would validate landforms delineated with the automated
861 procedures.
- 862 • Determination of the accuracy and precision with which landforms (MWMUs) can be delineated using
863 high-resolution elevation data with image segmentation software.

- 864
- Depending on the obtainable accuracy and precision, this project can provide quantifiable and replicable rules for delineating landforms, both RIL and non-RIL. The delineated landforms can be used as a baseline for estimating landslide densities by landform type (Project 4) and estimating spatial extent of specific landforms.
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868 4.3.3 "HOW WILL" LIST:

- 869
1. Will provide objective mapping of landforms that can be compared to existing hand-drawn MWMUs.
 - 870 2. Does not explicitly characterize RIL or non-RIL sensitivity to forest practices.
 - 871 3. Does not address criteria accuracy or bias (these are addressed in Project 4). Does provide more accurate landform mapping.
 - 872 4. Will not improve characterization of landform sensitivity to forest practices.
 - 873 5. Provides consistent delineation of landforms, but will not improve unstable slope interpretation based on non-topographic field indicators (e.g., vegetation, tension cracks, evidence of local hydrogeology).
- 874
- 875

876 4.3.4 UNCERTAINTIES

- 877
- It is unknown, until this project is done, to what accuracy and precision an automated procedure can be used for landform mapping.
 - 878
 - Accuracy and precision may depend on quality of the LiDAR point-cloud data and derived DEMs. LiDAR coverage is spatially limited so the extent of unstable landform delineation will also be spatially limited.
- 879
- 880

881 4.3.5 RELATIVE COST/TIME ESTIMATES

882 Estimated one-year at a cost of about \$210,000 if contracted out. This work may be performed by CMER staff with experience in object-based landform mapping for the cost of time and equipment.

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884 4.4 EMPIRICAL EVALUATION OF SHALLOW LANDSLIDE SUSCEPTABILITY AND FREQUENCY BY LANDFORM

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886 This project applies empirical methods to characterize susceptibility for initiation of shallow landslides. This entails two tasks: 1) Identify existing landslide inventories that are suitable to the task, or collect new landslide inventories; and 2) rank landforms, both RIL and non-RIL, in terms of susceptibility to shallow landslide initiation. Susceptibility will be defined as relative landslide density, or if feasible, landslide rate. Landforms will also be examined in terms of the cumulative area occupied by each landform type and the proportion of all landslides initiating in each landform type. This project requires the landform mapping provided by Project 3 (Automated Landform Mapping)

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893 4.4.1 DETAILS OF APPROACH

894 Landslide inventories provide a primary data source for this project. The inventories used would need to be evaluated for detection bias and for the degree to which the areas from which the inventories were collected provide a representative sample of potentially unstable landforms. Bias can be evaluated through examination of landslide size distributions (e.g., Miller and Burnett, 2007; Wood et al., 2015) and correlation of air-photo detected landslides with ground-based observations (Turner et al., 2010). Evaluation of how well the sampled landforms represent the relative abundance of different landforms throughout FFR lands would require extensive landform

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900 mapping to determine the frequency distribution of landform types; this mapping is provided by Project 3.
901 Landform mapping would be re-evaluated to minimize landform size, maximize landslide densities, and aid
902 development of field-based criteria.

903 4.4.2 PRODUCTS

- 904 • A set of landslide inventories sampling landscape types across the state.
- 905 • Measures of relative landslide density for the set of landforms delineated in Project 3 for areas with
906 landslide inventories.
- 907 • Measures of the proportion of landslides originating within each landform for any specified area (e.g.,
908 within a WAU and across all WAUs where landslide inventories are available.)
- 909 • Ranking of landforms by proportion of landslides produced.
- 910 • Maps showing landforms in terms of relative landslide density and proportion of all landslides.

911 4.4.3 "HOW WILL" LIST:

- 912 1. Will provide landslide densities and rates normalized to objectively mapped landforms to compare to
913 existing assumptions regarding relative densities, rates, and proportions of landslides by RIL.
- 914 2. Could be used to infer sensitivity to forest practices based on differences in density and rates associated
915 with land cover data and presence of roads.
- 916 3. Will improve accuracy and reduce bias by comparing normalized data across landforms.
- 917 4. May provide improved empirical associations between normalized landslide data and forest practices.
- 918 5. May provide improved interpretation of relative susceptibility of individual RILs (e.g., variability in
919 susceptibility among bedrock hollows of variable gradient and curvature, and in different lithologies and
920 climatic conditions).

921 4.4.4 UNCERTAINTIES:

- 922 • This project is unlikely to provide information about the sensitivity of landforms to specific influences
923 from forest practices (e.g., soil strength vs. canopy effects on hydrology).
- 924 • If error rate or bias in landslide inventories varies across landform type, the ranking of landforms as
925 landslide sources may be in error.
- 926 • Landslide inventories do not sample the entire range of potential rainfall events and may not include the
927 entire range of landslide volumes.
- 928 • May miss "known" non-RIL if one of Projects #1 or #2 is not done. These projects provide a partial
929 validation test of results from Project 4.

930 4.4.5 RELATIVE COST/TIME ESTIMATES

931 Estimated two years at a cost of about \$200,000.

932 4.5 EMPIRICAL EVALUATION OF SHALLOW LANDSLIDE RUNOUT

933 This project is a potential compliment to Project #4. It would identify the landform characteristics downslope of
934 landslide initiation locations associated with delivery of landslide sediment to streams. This will help to expand the
935 characterization of RILs to better determine likelihood of delivery.

936 4.5.1 DETAILS OF APPROACH

937 This project would build on existing empirical models for debris-flow runout and inundation (Benda et al., 2007;
938 Benda and Cundy, 1990; Fannin and Wise, 2001; Guthrie et al., 2010; Hofmeister and Miller, 2003; Hofmeister et
939 al., 2002; Miller and Burnett, 2008b; Prochaska et al., 2008; Reid et al., 2016; Rickenmann, 1999), using these
940 initially to evaluate data needs and then collecting data to calibrate and test different modeling approaches.

941 4.5.2 PRODUCTS

- 942 • Compendium of runout distances for shallow landslides and debris flows in Washington (and potentially in
943 areas with similar site conditions).
- 944 • Improvement and calibration of existing empirical models specifying probable runout length based on site
945 characteristics.

946 4.5.3 "HOW WILL" LIST

- 947 1) Calibrated models from this alternative can be applied to existing MWMUs to calculate a probability for
948 delivery. These calculated values might be ranked and compared to the potential for delivery originally
949 estimated for each MWMU. Note that this exercise can probably only be applied using GIS-based runout
950 models; field-based models could be applied to only a small number of MWMUs.
- 951 2) There is nothing to evaluate, in terms of accuracy and bias, in current estimates of the influence of forest
952 practices on delivery. Although a number of empirical studies indicate that runout distance is affected by
953 forest vegetation along the runout path, this observation has not translated to general considerations of
954 how forest practices alter potential for delivery. Downslope stand characteristics and the effects of timber
955 harvest are not considered in assessing potential for delivery from upslope landforms.
- 956 3) Will improve accuracy and reduce bias by providing quantitative methods for estimating probability of
957 delivery.
- 958 4) May provide improved empirical associations between forest practices and potential for delivery (e.g., the
959 relative influence of topographic attributes vs stand characteristics along runout paths on delivery).
- 960 5) Will provide consistent methodologies for both GIS-based and field-based estimates of probability for
961 delivery.

962 4.5.4 UNCERTAINTIES

- 963 • Calibration of some models requires delineation of zones of scour, transitional flow, and deposition along
964 debris-flow tracks. Calibrations based on aerial-photo interpretation will suffer from inability to precisely
965 delineate these zones.
- 966 • Data sources may be insufficient (i.e., too few examples) to provide robust calibration (confidence
967 intervals may be large), particularly for detecting sensitivity to forest practices or the relative influence of
968 landslide size/volume and flow properties.
- 969 • Calibration will not include runout from the entire range of potential storm events or landslide volumes.
- 970 • Runout length probabilities will depend on input variables that may be poorly constrained.

971 4.5.5 RELATIVE COST/TIME ESTIMATES

972 Approximately \$90,000. This could be done concurrently with Project 4 (Empirical Landslide Initiation) over a
973 time period of 2 years.

974 4.6 MODELS TO IDENTIFY LANDSCAPES/LANDSLIDES MOST SUSCEPTIBLE TO MANAGEMENT

975 Although landslide susceptibility assessments based on landslide inventories are widely used, there are several
976 limitations to empirical assessment of landslide hazard including a) the assumption that landslides occur due to the
977 same combination of factors throughout a study area, b) the fact that different landslides have different causal
978 mechanisms and therefore require separate assessments, and c) the variability in geologic and structural settings
979 that affect landslide response across wide areas (Corominas et al., 2014). Even where we can assume that the
980 same set of causal factors are in play, many of these factors vary in time. In western Washington for example,
981 shallow-rapid landslide susceptibility varies with precipitation intensity and stand age and, for a given topographic
982 setting and landslide type, the likelihood of a landslide will be greatest in areas with high precipitation on relatively
983 young stands (Turner et al., 2010). In order to correlate landslides with land use and precipitation, it is important
984 to map the situation that existed when the landslides occurred (Corominas et al., 2014). Finally, since landslide
985 hazard is the probability of landslide occurrence within a specific period of time, empirical assessments should be
986 based on landslide inventories that provide insight into spatial and temporal frequencies as well as landslide
987 magnitude (Varnes and IAEG Commission on Landslides and Other Mass Movements on Slopes, 1984). The
988 availability of datasets with variation in space, time, and (storm/landslide) magnitude is, and will remain, a limiting
989 factor (Corominas et al., 2014; Guzzetti et al., 2005; van Westen et al., 2008).

990 In the absence of the robust landslide inventories, the optimal method for estimating both temporal and spatial
991 probability is dynamic modeling where changes in hydrological conditions are modeled using daily (or larger) time
992 steps based on rainfall data (van Westen et al., 2008). These models typically incorporate empirical or physics-
993 based equations and input parameters that are either static or dynamic. This type of model has been successfully
994 used to assess landslide hazard in the Oregon Coast Range, Seattle, and Italy (Baum et al., 2011; Salciarini et al.,
995 2008; Salciarini et al., 2006). In Seattle, the USGS TRIGRS model was able to identify locations of 92% of historical
996 shallow landslides in southwest Seattle with unstable areas occupying 26% of the slope areas steeper than 20°
997 (Baum et al., 2014). Recent advances involving probabilistic Monte Carlo approaches to distributed modeling have
998 helped overcome the difficulty in obtaining accurate values for the several variables that describe the material
999 properties of the slopes, thereby improving the predictive power of the models (Raia et al., 2014a).

1000 4.6.1 DETAILS OF APPROACH

1001 We would probably partner with the USGS and/or an academic institution to use the spatially distributed
1002 mathematical model for Transient Rainfall Infiltration and Grid-based Slope Stability (TRIGRS) with probabilistic
1003 input parameters (TRIGRS-P) to predict shallow-rapid landslide hazard over a limited area (e.g., ~ 100km² or 40
1004 mi²) of western Washington where LiDAR is available (~3m pixel). The TRIGRS model combines an analytical
1005 solution to assess the pore pressure response to rainfall infiltration into unsaturated soil with an infinite-slope
1006 stability calculation to estimate the timing and locations of slope failures. Pore-pressures and factors of safety are
1007 computed on a cell-by-cell basis and can be displayed or manipulated in a grid-based geographic information
1008 system (GIS). Input data are high-resolution topographic data and simple descriptions of initial pore-pressure
1009 distribution and boundary conditions.

1010 One problem with trying to use a physical landslide model over large areas is the difficulty of obtaining sufficient,
1011 spatially distributed information on the mechanical and hydrological properties of the terrain. We would use the
1012 probabilistic approach to model parameterization incorporated in TRIGRS-P to partially overcome this limitation. In
1013 TRIGRS-P, multiple simulations are performed with different sets of parameter input values randomly chosen from
1014 probability distributions. The different model runs are then analyzed jointly to infer local stability or instability
1015 conditions as a function of input parameters (Raia et al., 2014a). Models can incorporate different ranges of
1016 precipitation intensities (e.g., current and predicted future) as well as different stand conditions to determine
1017 relative sensitivity to forest practices.

1018 Model results could be evaluated against landslide inventory data.

1019 4.6.2 PRODUCTS

- 1020 • Predictions of landslide initiation probability for specific landforms.
- 1021 • Predictions for the effects of forest management on landslide initiation probability for specific landforms.

1022 4.6.3 "HOW-WILL" LIST

- 1023 1. Model predictions provide a quantitative ranking of probability of landslide occurrence (not delivery) by
1024 landform to compare to current estimates of inherent landform instability (e.g., high, moderate, low).
- 1025 2. Model predictions provide a quantitative ranking of changes in probability of landslide occurrence in
1026 response to forest practices by landform. These predictions can be compared to current assumptions.
- 1027 3. May improve accuracy and reduce bias in assessing probability of landslide occurrence (not delivery) by
1028 providing a quantitative estimate of probability for each landform.
- 1029 4. Will improve our ability to characterize the relative sensitivity of landforms to forest practices by
1030 providing a quantitative estimate of the change in landslide hazard associated with forest practice
1031 activities.
- 1032 5. Quantitative estimates of instability may indicate that regional differences in geology and climate can
1033 influence relative stability, so that the importance of different landforms as landslide sources may vary
1034 from region to region. Accounting for regional differences may lead to more consistent interpretation of
1035 unstable slope criteria.

1036 4.6.4 UNCERTAINTIES

1037 Physical models are simplifications of reality and input parameters must often be estimated. Some input
1038 parameters cannot be estimated (e.g., bedrock fracture flow). To determine confidence in model results requires
1039 validation of model predictions against observations.

1040 4.6.5 RELATIVE COST/TIME ESTIMATES

1041 This would probably be a 2-year effort at the budgeted amount of \$100,000 per year.

1042 4.7 EMPIRICAL EVALUATION OF DEEP-SEATED LANDSLIDE SUSCEPTABILITY AND FREQUENCY BY 1043 LANDFORM

1044 This project applies empirical methods to characterize susceptibility for landslide initiation and runout for deep-
1045 seated landslides. This entails several tasks:

- 1046 1. Identify existing landslide inventories that are suitable to the task, or collect a landslide inventory.
1047 2. Identify and map potentially unstable landforms.
1048 3. Identify characteristics that distinguish active from inactive deep-seated landslides. Because deep-seated
1049 landslides exhibit a large range of site characteristics, physical models would be used to synthesize these
1050 characteristics into useful metrics related to landslide activity. Such metrics could provide indicators for
1051 groundwater recharge, relative factors of safety values, and sensitivity of the landslide to changes in pore
1052 pressures and slope geometry (e.g., road construction, stream erosion). These metrics would be
1053 calculated for a population of landslides and used as input to empirical models to estimate the potential
1054 for landslide activity.
1055 4. Assemble a database of runout lengths. Compare these to other compendia of runout measurements and,
1056 if feasible, calibrate empirical models for runout to these local data.

1057 These tasks are focused on landslide susceptibility. In performing these tasks, sensitivity to forest practices will be
1058 examined in relation to natural factors by looking for differences in susceptibility with stand characteristics and
1059 presence of forest roads.

1060 4.7.1 DETAILS OF APPROACH

1061 Tasks for deep-seated landslides also require detailed inventories of landslide features. The current activity status
1062 of each landslide would need to be included as a data attribute for Task 3.⁹ Landslide activity level could then be
1063 compared to a variety of potential controlling factors, including characteristics of landslide body topography,
1064 topographically defined estimates of the groundwater recharge area, and local geology, land cover, climate, and
1065 natural triggers.

1066 To provide data on downslope hazards in Task 4, the runout extent of deep-seated landslide deposits would also
1067 need to be mapped (e.g., HattANJI and Moriwaki, 2009) and evaluated to determine the degree to which the
1068 deposits have been eroded or hidden by subsequent geomorphic processes.

1069 All of the above tasks require high-resolution topographic data, which limits application to areas with LiDAR.

1070 4.7.2 PRODUCTS

- 1071 • Compendium of site characteristics associated with populations of active and inactive deep-seated
1072 landslides.
- 1073 • Statistical analysis of differences in the frequency distributions of characteristics for active and inactive
1074 landslides. Potential models to predict probability of landslide activity in terms of these characteristics.
1075 GIS tools for quantifying characteristics and applying models to predict probability of activity.
- 1076 • Inventory of deep-seated landslide runout distances that includes comparison with world-wide
1077 compendia of such measurements and a regional calibration of empirical runout models. GIS tools to
1078 apply runout models.

⁹ Such an inventory has been assembled for glacial deep-seated landslides as part of the Glacial Deep-Seated Landslide Literature Review project.

1079 4.7.3 "HOW WILL" LIST

- 1080 1) This project seeks to provide a method to estimate the probability that a deep-seated landslide is active in
1081 terms of measurable features and associated RILs, including toes of deep-seated landslides with slopes
1082 steeper than 65%, groundwater recharge zones to glacial deep-seated landslides, landslide body or
1083 margin inner gorge, and non-RIL features (fresh scarps, surface roughness). The influence of specific
1084 factors, including current RILs (WAC 222-16-050 (1)(d)(1) B and C) and non-RILs (e.g., toes of deep-seated
1085 landslides with slopes less than 65%), can then be compared to see if current RILs identify those features
1086 most directly associated with probability of deep-seated landslide activity. This alternative also seeks to
1087 provide a consistent method to estimate probable runout extent for deep-seated landslides.
- 1088 2) This project seeks to determine if features that may influence landslide response to forest practices, such
1089 as groundwater recharge areas, are important factors in estimating probability of landslide activity. This is
1090 not a direct assessment of sensitivity to forest practices, but it might help to indicate if current RILs (RIL C,
1091 groundwater recharge areas, for example) is an important determining factor for landslide activity.
- 1092 3) This project should provide a consistent, quantitative measure of the probability of landslide activity
1093 based on attributes of landslide features. This should improve accuracy and reduce bias in identifying
1094 natural factors that impose important controls on deep-seated landslide activity.
- 1095 4) This project may or may not be able to resolve a management signal on the probability of landslide
1096 activity. However, if it is successful in identifying the primary influences on landslide activity, the potential
1097 for forest practices to affect those features and processes can be better evaluated. Potential effects of
1098 forest practices must be evaluated in context with inherent, non-forestry related factors that provide first-
1099 order control on deep-seated landslide activity, such as changes in mass balance (e.g., erosion of landslide
1100 toes by streams) and external triggers (e.g., seismic).
- 1101 5) This project seeks to identify landscape features and landslide characteristics associated with landslide
1102 activity. It should clarify criteria for deep-seated landslides and improve consistency in identifying
1103 landforms indicative of deep-seated landslide activity.

1104 4.7.4 UNCERTAINTIES

- 1105 • We do not know with what level of confidence landslide activity can be predicted using GIS-based
1106 measurements of landslide characteristics. Determining the level of confidence is one of the goals of the
1107 project, but we don't know ahead of time what level of confidence is possible.
- 1108 • We do not know, prior to doing the project, how sensitive predictions of landslide activity will be to the
1109 quality of available data (e.g., point density in the LiDAR point cloud, scale of geologic and soils maps).
- 1110 • The landslide inventory may not provide a representative sample of deep-seated landslides.

1111 4.7.5 RELATIVE COST/TIME ESTIMATES

1112 Estimated one year at a cost of about \$260,000.

1113 5 DISCUSSION

1114 5.1 GENERAL CONSIDERATIONS

1115 In evaluating research alternatives, the TWIG considered the following points:

- 1116 • RILs provide a systematic protocol for identifying and delineating sites with a “high risk of
1117 failure”(Schedule L-1 performance target). In applying the RILs to condition forest practices, the Forests &
1118 Fish Report and SEPA require that RILs be considered in a context that includes:
 - 1119 a) Delivery to streams and other public resources, and impacts to public safety,
 - 1120 b) Temporal and spatial scales pertinent to landscape processes,
 - 1121 c) Determinations of *probability* of landslide occurrence and delivery,
 - 1122 d) Ability to detect increases over “natural background rates,” and
 - 1123 e) Ability to determine if such increases are caused by forest practices.

- 1124 • A *quantitative* measure of susceptibility and hazard is required to provide information for CMER and
1125 Policy to evaluate the degree to which potentially unstable areas have a high probability of impacting
1126 public resources and public safety, to test accuracy and lack of bias, and to determine adequacy of the
1127 criteria. To quantify susceptibility requires consistent delineation of landforms and calculation of landslide
1128 density (and if possible, landslide rate) for each landform type, both for initiation and for delivery.
1129 Relative landslide hazard among landform types requires measures of delivery probability and spatial
1130 extent of landforms. We need these measures to:
 - 1131 a) Rank all landforms in terms of the proportion of delivering landslides¹⁰ originating from each.
1132 This provides a measure of the probability of impacting public resources and threatening public
1133 safety for each landform. With a measure of probability, the degree to which current RILs
1134 identify areas with a high probability of such impacts can be determined and the adequacy of the
1135 criteria can be evaluated.
 - 1136 b) Determine how the ranking of landforms varies regionally. This allows evaluation of the accuracy
1137 and adequacy of RIL criteria by region across the state. Regional differences in geology, climate,
1138 and natural history may require regional differences in the criteria for RILs.
 - 1139 c) Determine how the ranking of landforms varies with different data sources and techniques for
1140 landform and landslide mapping. Landform and landslide mapping are the basis for determining
1141 hazard and risk. To assess accuracy and bias, we need to know how differences in landform
1142 delineation and landslide identification affect resultant measures of landslide density and rate.
 - 1143 d) Determine how the ranking of landforms varies with storm history. Storm characteristics and
1144 management history interact to affect landslide density, so the importance of different
1145 landforms as sources of delivering landslides may vary spatially and temporally depending on the
1146 sequence of past storms. Certain landforms may become important landslide sources only under
1147 rare circumstances, whereas others may be chronic sources. To determine the adequacy of RIL
1148 criteria requires ranking both rare and chronic source areas in terms of the cumulative impacts
1149 and threats they pose.

¹⁰ A “delivering” landslide impacts a public resource or poses a hazard to public safety. Not all landslides deliver in this sense, and we need to be able to distinguish those sites that can produce delivering landslides from those that cannot.

- 1150 • RILs must be defined in terms that field practitioners can use to consistently and precisely identify and
1151 delineate potentially unstable landforms on the ground. Current RIL criteria are largely narrative, which may
1152 be resulting in variability in landform identification among practitioners. To apply quantitative analysis
1153 techniques to assess susceptibility and hazard, however, we must also be able to identify and delineate the
1154 same RILs consistently using remotely sensed data. And this, in turn, would reduce field practitioner bias.

- 1155 • Empirical determinations of landslide susceptibility and hazard are based on the relative density and
1156 frequency of landslide occurrence within a population of interest. Unbiased landslide densities require both
1157 unbiased landslide inventories and unbiased landform inventories, or at least statistical estimates and
1158 corrections of bias.

- 1159 • Most of the existing landslide inventories, including LHZ, contain biases that limit the inference that can be
1160 drawn from them. Limitations include the lack of random sampling, landslide detection bias, and lack of
1161 extensive field verification. Recent advances in our ability to quickly create high-resolution shaded-relief
1162 images using LiDAR has led to new programs for landslide mapping within the Washington Department of
1163 Geology. Improved landslide inventories should lead to better empirical determinations of factors associated
1164 with landslide initiation.

- 1165 • Forest Practices Rules are not intended to eliminate landslide occurrence, or regulate all landform types that
1166 might experience a landslide, but are intended to minimize increase over natural background rates from
1167 harvest on high risk sites. The sensitivity of different landforms to different forest practices remains an area of
1168 scientific uncertainty and is a source for stakeholder debate. Physical models are useful tools for evaluating
1169 effects of specific forest practices on landslide susceptibility and frequency, but to identify these effects may
1170 require very detailed models. The more detailed the model, the more difficult it is to reliably apply it over very
1171 large spatial domains. Detailed physical models may, therefore, be most appropriately applied to specific
1172 landforms where sensitivity to forest practices is questioned and model parameters can be reasonably
1173 constrained.

1174 5.2 RECOMMENDATION

1175 The TWIG proposes a series of studies that focus on key aspects of unstable-landform criteria (Table 1). This
1176 program leverages existing data and new techniques to provide a suite of options for incrementally updating the
1177 current Forest Practices Unstable Slopes rules.

1178 The TWIG recommends starting with the Automated Landform Mapping project (Project 3, Table 1, and Table 2).
1179 Consistent landform identification is a study objective and an unbiased landform inventory is required for a
1180 quantitative assessment of landslide susceptibility and hazard. The mapping project would begin with currently
1181 named RILs and then expand into mapping other potentially unstable landforms. One source for other potentially
1182 unstable landforms are LHZ MWMUs that are not included in named RILs (Project 1). Once potentially unstable
1183 landforms have been objectively mapped, the program could begin to calculate landslide densities and rates across
1184 landforms to quantitatively assess their susceptibility (Project 4). With a landform inventory in hand, we could: (1)
1185 assess sensitivity to Forest Practices using physical models (Project 6), (2) selectively address runout criteria
1186 (Project 5), and (3) evaluate relevant field-based criteria.

1187 Table 1: Project alternatives and TWIG recommendations.

Project	1. Compare MWMU with RIL	2. QE survey	3. Automated landform mapping	4. Empirical initiation	5. Empirical runout	5. Physical modeling of initiation	7. Deep seated
Suggested project order	2) Compare newly mapped landforms and existing MUMU.	N/A	1) Start with this project and map current RIL	3) Calculate landslide densities and rates for landforms and reevaluate landform mapping.	5) Evaluate runout on potentially unstable landforms.	4) Model sensitivity to forest practices in landforms where sensitivity is questionable.	Continue to let UPSAG work on deep-seated.
Outcomes	Susceptibility (relative landslide density) by MWMU. Evaluation of consistency in current criteria.	A description of un-named unstable landforms and preliminary set of field data.	Landforms delineated from remotely sensed data.	Landforms characterized in terms of landslide density (and potentially rate).	Landforms characterized in terms of delivery potential.	Landforms characterized in terms of sensitivity to forest practices.	Deep-seated landform characterization.
Approx. Cost	\$80k	\$50-75k	\$50-210k	\$200k	\$90k	\$200k	\$260
Approx. Time	1 year	0.5-1 year	1 year	2 years	1 year	2 years	1 year
Required skills	GIS, experience with image- and field-based landslide mapping.	Writing, GIS, experience with image- and field-based landslide mapping.	Computer programming, understanding of image filtering and segmentation algorithms, GIS scripting, experience with image- and field-based landform (terrain) mapping.	Computer programming, broad understanding of statistical methods, experience with image- and field-based landslide mapping.	Computer programming, broad understanding of statistical methods, experience with image- and field-based landslide mapping.	Computer programming, broad understanding of hydrology, and geomorphology, statistical methods.	Experience with image and field-based landslide mapping, field geology including stratigraphy and geophysics, statistical methods.
Advantages	Leverages past work and not doing this project may mean that previously identified	Leverages existing knowledge.	Objective, replicable. Not constrained to existing	Objective, replicable, quantitative, testable, updateable.	Objective, replicable, quantitative, testable, updateable.	Directly addresses sensitivity to forest practices.	Addresses unstable slopes criteria for deep-seated landslides.

	<p>non-RIL are not captured in a broader random sample.</p> <p>It also provides a quantitative measure of landslide density based on MWMU.</p>		<p>MWMU delineations.</p> <p>Leverages new data (LiDAR).</p>				
Disadvantages	<p>Bias in past work jeopardizes ability to accurately assess MWMUs in terms of landslide hazard or sensitivity to forest practices. May be unable to estimate confidence in results.</p> <p>No quantitative measure of runout potential.</p>	<p>Previous attempt to identify regional landforms (RLIP) using this approach was not very successful. Unknown degree of bias in existing knowledge. Output is likely to be qualitative rather than quantitative.</p>	<p>Potential that feasible methods and available data are unable to delineate landforms with sufficient resolution and accuracy for RIL definition.</p> <p>High-quality LiDAR data not available everywhere (yet).</p>	<p>Depends on success of Automated Landform Mapping.</p> <p>Subject to bias in inventory – although methods can be used to assess the degree of bias.</p> <p>Accuracy dependent on size of inventory.</p> <p>No measure of runout potential</p>	<p>Landslide runout depends on many factors so runout extent is inherently probabilistic.</p>	<p>Validation is difficult, perhaps impossible because soil strength and hydrologic variables are not spatially constant and field determination of a sufficient sample of these variables would be prohibitively expensive and time consuming.</p>	<p>Available data may be insufficient to resolve controls on deep-seated landslide behavior.</p>

1189 Table 2. Alternatives

Recommended Alternatives						
	Alternative	Rank in terms of preference	~ Cost	Duration if done concurrently (yrs)	Duration if done sequentially (yrs)	Products
1	Landform Mapping + Compare MWMU/RIL + Empirical Initiation	3	\$330,000 - \$490,000	3 - 4	4 - 5	Landform maps, Validation against MWMU/RIL, Landform susceptibility
1a	Landform Mapping + Empirical Initiation	Lower cost option	\$250,000 - \$410,000	3 - 4	3 - 4	Landform maps, Landform susceptibility
2	Landform Mapping + Compare MWMU/RIL + Empirical Initiation + Empirical Runout	2	\$420,000 - \$580,000	3 - 4	5 - 6	Landform maps, Validation against MWMU/RIL, Landform susceptibility, Delivery potential
2a	Landform Mapping + Empirical Initiation + Empirical Runout	Lower cost option	\$340,000 - \$500,000	3 - 4	5 - 6	Landform maps, Landform susceptibility, Delivery potential
3	Landform Mapping + Compare MWMU/RIL + Empirical Initiation + Empirical Runout + Physical Modeling	1	\$620,000 - \$780,000	4 - 5	5 - 6	Landform maps, Validation against MWMU/RIL, Landform susceptibility, Delivery potential, Sensitivity to Forest Practices
3a	Landform Mapping + Empirical Initiation + Physical Modeling	Lower cost option	\$450,000 - \$610,000	4 - 5	5 - 6	Landform maps, Landform susceptibility, Sensitivity to Forest Practices,
3b	Landform Mapping + Compare MWMU/RIL + Empirical Initiation + Physical Modeling	Lower cost option	\$530,000 - \$690,000	4 - 5	5 - 6	Landform maps, Validation against MWMU/RIL, Landform susceptibility, Sensitivity to Forest Practices

1190

1191 The next step in the LEAN process is for CMER and Policy to review the alternatives. If Policy approves a scope of

1192 work, CMER will have the TWIG develop a study design and begin work.

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